Central Bedfordshire Council

EXECUTIVE

10 January 2017

Sustainability and Transformation Plan 2016-2020

Report of Councillor Maurice Jones, Executive Member for Health (maurice.Jones@centralbedfordshire.gov.uk)

Advising Officers: Richard Carr, Chief Executive (richard.carr@centralbedfordshire.gov.uk)

This report relates to a non Key Decision

Purpose of this report

- 1. To update the Executive about publication of the draft Sustainability and Transformation Plan (STP) for the Bedfordshire, Luton and Milton Keynes (BLMK) Footprint.
- 2. Draft plans for BLMK were submitted to national regulators of health services in June, then October and formally published on 15 November 2016. Plans continue to be developed with involvement from all 16 partner organisations.
- 3. The STP, summary document and detailed communication, engagement and involvement plans are expected to go to the boards, governing bodies, executive committees or the equivalent of all 16 partner organisations.
- 4. The report also seeks the endorsement of the Executive for the emerging STP Plan for the Bedfordshire, Luton and Milton Keynes Footprint.

RECOMMENDATIONS

The Executive is asked to:

- 1. note publication of Draft Sustainability and Transformation Plan; and
- endorse the STP on the basis that the priorities reflected in the Plan align with the Council's aspirations for greater emphasis on prevention; reduced reliance on acute services; strengthened primary care services delivered close to where people live and integrated wherever possible with social care and other services; and

3. note Social Care, Health and Housing Overview and Scrutiny Committee's lead role in scrutinising the plan and request all other scrutiny committee engagement on the STP to be channelled through this route to ensure a cohesive approach.

Overview and Scrutiny Comments/Recommendations

- 5. A report and update on the initial draft STP was presented at Social Care, Health and Housing (SCH&H) Overview and Scrutiny Committee meeting on 24 October 2016. The Committee expects the STP to:
 - help drive a way forward regarding the review of services provided in Bedford and Milton Keynes and Luton & Dunstable Hospitals and looks to see positive outcomes for the residents of Central Bedfordshire
 - see financial balance across the local health system and an improvement in the efficiency of National Health services.
- 6. The SCH&H Overview and Scrutiny Committee is currently undertaking an enquiry on the emerging approach to integration of health and care services in Central Bedfordshire.
- 7. As the SCH&H scrutiny committee has taken the lead on the plan, it is suggested that all other scrutiny engagement on the STP is channelled through this route to ensure a cohesive approach.

Background

- 6. The NHS Shared Planning Guidance for 2016/17- 2020/21, 'Five Year Forward View' published on the 22 December 2015, required health and care systems to develop a Sustainability and Transformation Plan (STP). These place-based, multi-year plans, built around the needs of local populations, are seen as a means to build and strengthen local relationships, enabling a shared understanding of local issues and challenges, and should define the ambitions for 2020.
- 7. To do this, local health and care systems have been asked to work together in STP "footprints". There are 44 of these in England. Central Bedfordshire is part of the Bedfordshire, Luton and Milton Keynes Footprint.
- 8. In June 2016, the STP made a submission to NHS England establishing five priorities and outlining initial ideas for transforming local health and care. This was followed by a more comprehensive submission in October 2016. The draft Plan, which is strategic in nature and covering the period between October 2016 and March 2021; will be underpinned with detailed implementation plans which will be subject to a programme of engagement and consultation.

- 9. A summary of the draft STP is attached at Appendix A. A website providing more information, news and details of engagement events has also been launched http://www.blmkstp.co.uk/. The full technical document can also be accessed via the same link.
- 10. An earlier report setting out the requirement to produce an STP and the emerging priorities was considered at Executive meeting in June 2016.

STP Overview

- 11. The Bedfordshire, Luton and Milton Keynes Sustainability and Transformation Plan sets out a number of priorities which must address current and future challenges within the health and care system by delivering NHS England's triple aim:
 - I. Sound health and wellbeing of the local population
 - II. High quality health and social care supplied to local people, with service users, their family carers and others in receipt of care, acknowledging a positive experience
 - III. Living within the resources available.
- 12. The five year Plan outlines the ideas that the 16 STP partners have developed so far for transforming publicly-funded health and social care services in Bedfordshire, Luton and Milton Keynes. The remit of the plan extends beyond hospital services, and building on good practice, includes social and community care, GP services, ambulance services, urgent and emergency care across the BLMK footprint. The BLMK STP priorities are:
 - Priority 1: Illness prevention and health promotion:
 Preventing ill health and promoting good health by giving people the knowledge and ability, individually and through local communities, to manage their own health effectively.
 - Priority 2: Primary, community and social care:
 Delivering high quality and resilient primary, community and social care services across Bedfordshire, Luton and Milton Keynes.
 - Priority 3: Secondary care:
 Delivering high quality and sustainable secondary (hospital) care services across Bedfordshire, Luton and Milton Keynes.
 - Priority 4: Digital programme:
 Working together to design and deliver a digital programme,
 maximising the use of information technology to support the
 delivery of care and services in the community and in primary and
 secondary care.

- Priority 5: Demand management and commissioning:
 Working together to make sure the right services are available in the right place, at the right time for everyone using health and social care in Bedfordshire, Luton and Milton Keynes.
- 13. These five priorities signal an ambitious and far-reaching overhaul of the health and social care landscape in BLMK. It is anticipated that delivery of change against these priorities will help to build a high quality health and care system that is financially sustainable, now and into the future.

Next steps

- 14. Although the STP provides the overarching ambition for Bedfordshire, Luton and Milton, work is already underway in Central Bedfordshire to introduce new ways of working and to secure early improvements in how people are cared for.
- 15. A key part of this is the 'place based' multidisciplinary approach with health and social care teams centred on GP Practices in each of the four Central Bedfordshire localities. These place based teams will become the focal point for locality Integrated Health and Care Hubs, which are central to securing cohesive community and out of hospital based services for Central Bedfordshire's population.
- 16. The draft STP Plan is currently being reviewed by NHS England and NHS Improvement.
- 17. A programme of engagement with other key stakeholders and the public to share the initial thinking and priorities set out in the submission is commencing and will continue, in the first instance till 31 January 2017. Feedback from these events will be used to further refine and shape the Plans.
- 18. Any further change proposals will be subject to a programme of formal public engagement and consultation.

Reason/s for decision

- 19. STPs are an opportunity to develop a local route map to an improved, more sustainable health and care system. The Health and Social Care Act 2012 introduced significant new responsibilities for local government for Public Health and as system leader or place shaper in Health and Wellbeing Boards. STPs are a whole systems plan which requires system leadership to develop a shared vision to reduce inequalities in health, improve the quality of care and create a sustainable health and care system.
- 20. To ensure the financial sustainability of health and care services.

Reason for urgency

21. The need to bring the paper to the Executive at this point is to ensure that the Council remains aware of the emerging priorities that will shape the future of the health and care system over the next five years.

Council Priorities

- 22. The proposed action supports the Council's priorities, listed below:
 - promote health and well being and protect the vulnerable.

Legal Implications

23. CBC is acting in accordance with NHS Shared Planning Guidance in engaging in the process for the preparation of the STP.

Financial Implications

- 24. The STP must set out how the health and care system will achieve financial balance over the next 5 years and will form the basis of the application process to access transformational funding for 2017/18 onwards.
- 25. Currently, the Better Care Fund holds a pooled budget or £20.5m across Central Bedfordshire's health and social care system for 2016/17. A risk sharing agreement setting out how financial risks are shred across the whole system has been agreed.

Equalities Implications

- 26. Central Bedfordshire Council has a statutory duty to promote equality of opportunity, eliminate unlawful discrimination, harassment and victimisation and foster good relations in respect of nine protected characteristics; age disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- 27. The STP aims to address the whole health and care system to enable a rebalancing towards prevention, early intervention; supporting independence and wellbeing. A whole systems focus, with engagement of the local communities will help to deliver improved clinical outcomes and patient experiences.

Conclusion

28. Although relatively new, STPs will have a significant ongoing role in the NHS and will influence the future shape of local health and care services.

- 29. Central Bedfordshire is part of the BLMK footprint and implementation of the STP priorities will have an impact on the how local people access and experience health and care services.
- 30. The STP priorities are also being considered as part of the Overview and Scrutiny Committee's Enquiry into an emerging approach on integration of health and care services for Central Bedfordshire's population.

Appendices

Appendix A - BLMK STP - Public Summary