
Meeting: Corporate Resources Overview & Scrutiny Committee
Date: 24th January 2017
Subject: Treasury Management Strategy And Treasury Policy
Report of: Cllr Richard Wenham, Executive Member for Corporate Resources
Summary: This report outlines the Draft Treasury Policy, Treasury Management Strategy Statement, Minimum Revenue Provision policy and Prudential Indicators report for 2017-18.

Advising Officer: Charles Warboys, Director of Resources and Section 151 Officer
Contact Officer: Ralph Gould, Head of Financial Control
Public/Exempt: Public
Wards Affected: All
Function of: Executive

Purpose of this report

1. To allow Corporate Resources Overview & Scrutiny Committee to consider this draft Treasury Management Policy, Treasury Management Strategy Statement, Minimum Revenue Provision policy and Prudential Indicators report for 2017/18.

RECOMMENDATIONS

The Committee is asked to:-

Consider the report and submit comments to the Executive as considered necessary.

The reason for the recommendations are to put an effective treasury management framework in place for the Council.

Background

2. This report outlines the Treasury Policy and Treasury Management Strategy for 2017/18. Central Bedfordshire Council agrees its Treasury Management Strategy annually and, as a minimum every three years, the Treasury Management Policy. This is in line with the CIPFA *Treasury Management in the Public Services: Code of Practice (2011 Edition)* and the CIPFA *Prudential Code for Capital Finance in Local Authorities (2011 Edition)*.

3. The Council's Treasury Management Strategy Statement (TMSS) is underpinned by the adoption of CIPFA's Code of Practice, which includes the requirement for determining a treasury strategy covering the likely financing and investment activity for the forthcoming financial year.
4. The Council's Treasury Management Policy Statement is attached at Appendix A; this was revised in February 2015 and is subject to review every three years. No changes are proposed to the Treasury Management Policy Statement.
5. A revised Treasury Management Strategy Statement (TMSS) is attached at Appendix B with updated Prudential Indicators (PIs) at Appendix C.
6. A revised Minimum Revenue Provision (MRP) policy is proposed at Appendix D. The proposed revision sets out a prudent annual approach for calculating MRP in respect of capital expenditure financed by debt prior to 1st April 2011, which has historically been based on a 4% reducing balance of outstanding debt. No changes are proposed to the existing approach to calculating MRP in respect of capital expenditure financed by debt from 1st April 2011.
7. Appendix E shows the financial impact over the life of the 4 options identified for calculating the Council's MRP for pre 1st April 2011 debt funded capital expenditure.
8. The Code requires the TMSS for the year to be approved by Council, and it will be submitted for approval on 23rd February 2017. Local arrangements require the Corporate Resources Overview & Scrutiny Committee to scrutinise the proposed revised strategy on an annual basis. Both the Policies and the Strategy documents are presented to the Executive on 7th February 2017 for recommendation to Council.
9. This report summarises the changes to the TMSS as a result of continuous review with the Council's external advisers, Arlingclose Ltd.

Treasury Management Policy

10. It is the Council's responsibility to approve a Treasury Management Policy Statement on a periodic basis. This Policy will be reviewed every three years or whenever legislative, regulatory or best practice changes materially impact the effectiveness of the current Policy. The current Treasury Management Policy Statement (see Appendix A) was adopted by Council in February 2015. In the absence of changes, the next scheduled date for review is February 2018.

11. The principal objectives of this Policy Statement are to provide a framework within which:
 - i) risks which might affect the Council's ability to fulfil its responsibilities or which might jeopardise its financial security, can be identified;
 - ii) borrowing costs can be minimised whilst ensuring the long term security and stability of the Council's financial position; and
 - iii) investment returns can be safely maximised and capital values maintained.

Treasury Management Strategy Statement

12. CIPFA's *Treasury Management in the Public Services: Code of Practice (2011 Edition)* and their *Prudential Code for Capital Finance in Local Authorities (2011 Edition)* require local authorities to determine the TMSS on an annual basis.
13. The TMSS is included in Appendix B, and comprises three main components:
 - i) the 'External Context', drafted by the Council's external treasury advisers, Arlingclose Ltd. This is important as the rate at which the Council can borrow and the return it will obtain on cash balances are linked to the performance of the wider UK and global economy.
 - ii) a Borrowing Strategy, including the approved sources of long term and short term borrowing.
 - iii) an Investment Strategy, including the type of institutions the Council is able to place its cash with and the limits with each type of institution.
14. The TMSS also includes other items that the Council is required by CIPFA and the Department for Communities and Local Government (CLG) to include as part of its strategy, including the Council's policy on the use of financial derivatives, interest charges between the HRA and the General Fund and borrowing in advance of need.

Prudential Indicators

15. The CIPFA *Prudential Code for Capital Finance in Local Authorities (2011 Edition)* requires performance against specified key indicators to be measured and reported on a regular basis. The purpose of these indicators is to demonstrate prudence, affordability and sustainability.
16. An explanation of PIs is included in Appendix C. Key objectives of the indicators are to:
 - ensure borrowing is less than the Council's Capital Financing Requirement (CFR), demonstrating that all long term borrowing has been undertaken for capital purposes in line with the Prudential Code;

- set the Council's authorised and operational limits for borrowing;
 - show the percentage of the revenue budget required to be spent on financing borrowing; and
 - show the incremental impact of new capital investment decisions on Council Tax and housing rent levels.
17. In line with the best practice requirements outlined in the CIPFA Treasury Management Code of Practice, all PIs are monitored throughout the year and reported to Council at mid-year and at the end of the financial year.

Minimum Revenue Provision Statement

18. Appendix D includes a statement of the Council's Minimum Revenue Provision (MRP) policy, used to calculate the amount the Council is annually required to set aside towards repaying its Capital Financing Requirement (CFR).
19. A revised Minimum Revenue Provision (MRP) policy is proposed at Appendix D. The proposed revision sets out a prudent annual approach for calculating MRP in respect of capital expenditure financed by debt prior to 1st April 2011, which has historically been based on a 4% reducing balance of outstanding debt. No changes are proposed to the existing approach to calculating MRP in respect of capital expenditure financed by debt from 1st April 2011.
20. Appendix E shows the financial impact over the life of the 4 options identified for calculating the Council's MRP for pre 1st April 2011 debt funded capital expenditure.

Council Priorities

21. Effective management of the Council's financial resources and the associated risks is a cornerstone to the delivery of the Council's priorities.

Corporate Implications

Financial Implications

22. The Council's Treasury Policy, Treasury Management Strategy Statement (TMSS), Minimum Revenue Provision (MRP) policy and Prudential Indicators (PIs) are derived from the Medium Term Financial Plan (MTFP). The Treasury Policy, TMSS, MRP policy and PIs are explained within the body of this report.

23. Treasury management is defined by the Chartered Institute of Public Finance and Accountancy's (CIPFA) *Treasury Management in the Public Services: Code of Practice (2011 Edition)* as: 'The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.'

Legal Implications

24. The Council's treasury management activities are regulated by statute, professional codes and official guidance. The Local Government Act 2003 (the Act) provides the powers to borrow and invest as well as providing controls and limits. Under the Act, Communities and Local Government has issued Guidance on Local Government Investments (revised March 2010) to structure and regulate the Council's investment activities. The Local Authorities (Capital Finance and Accounting) (England) Regulations 2003 – Statutory Instrument (SI) 3146 (plus subsequent amendments), develops the controls and powers within the Act. The SI requires the Council to undertake any borrowing activity with regard to the CIPFA *Prudential Code for Capital Finance in Local Authorities (2011 Edition)*. The SI also requires the Council to operate the overall treasury function with regard to the CIPFA *Treasury Management in the Public Services: Code of Practice (2011 Edition)* (the Code of Practice).

Risk Management Implications

25. The proposed strategy aims to manage the risks to the Council's finances from instability in financial markets. The effective identification and management of risk are integral to the Council's treasury management activities, as detailed throughout this report.

Equalities Implications

26. There are no equalities implications to this report.

Implications for Work Programming

27. None.

Conclusions

28. Overall responsibility for treasury management remains with the Council.
29. This report provides Members with a Treasury Management Policy, Treasury Management Strategy Statement, Minimum Revenue Provision policy and Prudential Indicators to facilitate effective financial management and planning of Council resources.

30. **Appendices:**
Appendix A1 – Treasury Management Strategy and Treasury Policy
Appendix A – Treasury Management Policy
Appendix B – Treasury Management Strategy Statement
Appendix C – Prudential Indicators
Appendix D – Minimum Revenue Provision Statement
Appendix E – Financial impact of MRP options for pre 1st April 2011
Debt Funded Capital Expenditure
31. **Background Papers:**
None.