

Appendix A – Detailed Directorate Commentary

Social Care Health and Housing

- The directorate forecast outturn is under gross budget by £5.9M and under net budget by £3.6M.
- The tables below highlight the areas of spend:

SCHH Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	901	901	0	0	0
Adult Social Care ICT Projects	190	100	(90)	90	0
Better Care Fund Capital Grant	992	992	0	0	0
Disabled Facilities Grants Scheme	2,212	2,212	0	0	0
Empty Homes	374	374	0	0	0
MANOP Care Home Reprovision	978	900	(78)	0	(78)
MANOP Non-HRA Extra Care Schemes	5,100	1,600	(3,500)	0	(3,500)
NHS Campus Closure	374	0	(374)	374	0
Old People's Homes	0	50	50	0	0
Renewal Assistance	400	400	0	0	0
Review of Accommodation/Day Support, "New Approaches to Outcome"	1,906	20	(1,886)	1,836	(50)
Total	13,427	7,549	(5,878)	2,300	(3,628)
% of Budget		56.2%			

SCHH Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	676	676	0	0	0
Adult Social Care ICT Projects	46	0	(46)	46	0
Better Care Fund Capital Grant	0	0	0	0	0
Disabled Facilities Grants Scheme	1,544	1,544	0	0	0
Empty Homes	354	354	0	0	0
MANOP Care Home Reprovision	978	900	(78)	0	(78)
MANOP Non-HRA Extra Care Schemes	5,100	1,600	(3,500)	0	(3,500)
NHS Campus Closure	0	0	0	0	0
Old People's Homes	0	0	0	0	0
Renewal Assistance	300	300	0	0	0
Total	8,998	5,374	(3,624)	46	(3,578)
% of Budget		59.7%			

3. MANOP HRA Non Care Schemes

The MANOP Care Home Reprovision is ongoing with major capital works/upgrades being progressed in respect of the In House Care Homes. It is anticipated that the bulk of the spend will be in future years. The budget for this needs reprofiling in the next Capital Programme.

4. Review of Accommodation/Day Support

The Review of Accommodation (including Day Centre provision, Linsell House and Digitisation) is linked to the Transformation Programme where potential (suitable) alternatives to the existing provision are being trialled with the use of alternative sites and/or use of Community Hubs to be assessed and reported to Executive before progressing to consultation and eventual implementation. No significant outcomes are expected in 2018/19.

5. Disabled Facility Grants

The grants provided to residents through the Disabled Facility Grant programme assist some of the poorer and most vulnerable members of the community. Without these grants in many cases the properties involved would be unsuitable for the needs of the occupiers who may then be unable to remain in their own homes. This also reduces pressure on health service resources and residential care, as without these improvements more residents would require emergency or longer term care solutions.

The table below provides details of adaptations for Q1 2018/19 compared to last year.

Type of adaptation	Q1 2017/18	Q1 2018/19
Level access shower/wet room	12	21
Straight stair lift	2	5
Curved stair lift	6	3
Toilet alterations	8	4
Access ramps	4	3
Dropped kerb and hard standing	0	1
Wheelchair/step lift	0	0
Through floor lift	2	0
Major extension	0	0
Kitchen alterations	1	0
Access alterations (doors etc)	7	7
Heating improvements	1	2
Garage conversions/minor additions	1	1
Safety repairs/improvements	0	1
Other	7	4
Total	51	52

Children's Services

6. The directorate forecast outturn is above gross budget by £2.1M, and on net budget.
7. The tables below highlight the areas of spend:

Children's Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
2 year old entitlement grant	0	0	0	0	0
Children's Home and Assessment Centre	500	500	0	0	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	4,034	6,132	2,098	0	2,098
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	450	450	0	0	0
SEND 1&2	541	541	0	0	0
Temporary Accomodation	705	705	0	0	0
Total	6,430	8,528	2,098	0	2,098

% of Budget

132.6%

Children's Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
2 year old entitlement grant	0	0	0	0	0
Children's Home and Assessment Centre	500	500	0	0	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	0	0	0	0	0
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	0	0	0	0	0
SEND 1&2	1	1	0	0	0
Temporary Accomodation	705	705	0	0	0
Total	1,406	1,406	0	0	0

% of Budget

100.0%

8. **New Schools Places**

This programme provides capital investment to deliver new school places required by population growth in areas of limited surplus capacity within our schools. The Council's School Organisation Plan is the evidence base that supports the commissioning of these new school places over a rolling five year period. The programme is funded by a combination of sources including DfE basic need grant, developer contributions, Council borrowings and capital receipts. The rolling five year programme is dynamic with perpetual changes in forecasts of income and expenditure across financial years including those arising from variances in S106 totals and trigger points and in the timing and therefore cost profile of many projects.

9. **Schools Access Initiative**

Central Bedfordshire Council provides capital funding to enable pupils with disabilities access to mainstream education. All Central Bedfordshire maintained schools (except for Voluntary Aided Schools and Academies who access funding through an alternative mechanism) can apply for funding on an application basis. In exceptional circumstances where an Education, Health and Care Plan has named an academy or Voluntary Aided school an application may be considered. The application must be based on the specific needs of a child who has been, or is due to be, admitted to that school. Applications are assessed by a Panel, comprising of Council officers and representatives from Central Bedfordshire Special and Maintained Schools, who sit in April and October of each financial year. Funding is awarded on a priority basis, as identified in the Council's Accessibility Strategy.

10. The budget allocation for 2018/19 is £0.200M and is forecast to be fully utilised. Demand has been high again this year and much of the funding (£0.162M) was allocated at the first Panel meeting held on 26 April 2018. The Leighton Middle and Moggerhanger Lower projects were deferred from the 2017/18 Programme and the Thomas Johnson Lower School project was approved in principle at the April Panel. These schools have commissioned the Council's Assets Team to deliver the projects and the projects at Leighton Middle and Thomas Johnson Lower cannot progress until confirmed costs are provided.

11. School Devolved Formula Capital

The allocation to Schools is for use on capital condition / improvement works on their buildings in line with the priorities in their School Improvement Plan. The schools have three years to spend the grant.

The budgeted gross expenditure for 2018/19 is £0.450M. The forecast outturn for 2018/19 is on budget, wholly funded by grants.

12. Temporary Accommodation

The primary purpose of the Council's temporary accommodation programme is to meet either short term needs at schools where there is a small, or temporary rise in numbers which cannot be physically accommodated through alternative means, but for which an alternative funding stream, e.g. S106 capital investment/Basic Need grant is unavailable and/or where this results in the need for organisational changes in structure to meet Key Stage 1 class size legislation.

13. The secondary purpose of the programme is to replace temporary accommodation, which is reaching the end of its design life, with permanent build to meet a permanent need for places. The capital budget allocation for 2018/19 is £0.400M, plus slippage of £0.305M which is forecast to be fully utilised on the replacement of temporary accommodation which has reached the end of its design life with permanent build. Priority projects have been identified based on condition survey data and school site visits.

Community Services

14. The directorate outturn is below budget by £25.8M (gross) and below budget by £17.7M (net).
15. The table below highlights the areas of spend:

Community Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	65,643	42,159	(23,484)	23,708	224
Minor projects	14,861	12,403	(2,458)	2,336	(122)
Rolling programme - Assets	5,391	5,391	0	0	0
Rolling programme - IT	1,500	1,500	0	0	0
Rolling programme - Highways	15,716	15,816	100	0	100
Rolling programme - Other	680	723	43	0	43
Total	103,791	77,992	(25,799)	26,044	245
% of Budget		75.1%			

Community Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	45,554	30,203	(15,351)	15,575	224
Minor projects	11,599	9,216	(2,383)	1,875	(508)
Rolling programme - Assets	3,391	3,391	0	0	0
Rolling programme - IT	1,500	1,500	0	0	0
Rolling programme - Highways	8,670	8,670	0	0	0
Rolling programme - Other	665	665	0	0	0
Total	71,379	53,645	(17,734)	17,450	(284)
% of Budget		75.2%			

16. Major Projects

This programme provides capital investment to a number of major schemes delivering benefits to the community. The overall net budget is £45.6M and the current forecast is £30.2M. There is variance of £15.4M as detailed below.

- Health Care Hub is to provide an integrated medical service. The project is at the feasibility stage which will continue until March 2019. The current forecast is £0.2M and the remaining £3.0M of the £3.2M budget will be spent in 19/20 to complete the construction.
- Stratton 5a is to construct a unit for rental to increase revenue income. Feasibility has been completed and next stage is to get approval to award the contract to proceed to concept design. The current forecast is £3.3M and the remaining £1.5M of the £4.8M budget will be spent in 2019/20 to complete the build.
- The construction of a new crematorium. – which now excludes Mortuary. The feasibility is complete and the next stage is to gain planning approval which includes design work which will incur costs of £0.47M in 2018/19. The remaining £2.5M will be spent in 2019/20, along with the 2019/20 budget for build costs.
- There is a plan to either refurb or dispose of the Westbury Units. The net budget is £0.8M and this has been slipped to next year. A report will be going to the Exec in December 2018 for a decision.
- The major scheme of widening of the A421-M1 at junction 13. Preliminary works and planning have commenced and £7.0M is forecast to be spent in 2018/19, all of which is externally funded. The remaining £8.0M gross expenditure budget will be spent in 2019/20 in accordance with project plan.
- There is a forecast overspend of £0.2M for completion of the Highways depot south - this is for completion of work to Thorn Road and corrals and signage to the bridleway
- There is slippage of £7.6M for the Waste Fleet where the contract start date has been deferred to 2019/20 which means that it isn't appropriate to purchase so far in advance.

17. Minor projects

This programme provides capital investment for a number of minor schemes including the A5 residual works, Footway Improvements, Schools Compliance works, Enhancement and Preparation for Disposal, Carparks and Highways Surface Dressing programme. There is slippage of £1.9M of the £11.6M budget and main variances as detailed below.

- The carpark project is in the feasibility stage and the design element has been slipped to next year £1.1M
- Slippage for the CCTV programme £0.6M
- Energy Efficiency project has been slipped due to lack of resources £0.050M
- Sundon Landfill slipped £0.050M

18. Rolling Programme

There are ongoing annual programmes that deliver benefits in assets, IT and highways. The forecast is as per the overall net budget of £14.2M.

19. Major Projects

- A421
Land deals are being concluded to facilitate the carriageway widening and utility diversion works are being planned. Final discussions taking with preferred contactor.
- Crematorium
Work is progressing with planning application process.
- Depot north
Phase 1 of the project, the road, is nearing completion. Work on the site is progressing well and it is hoped to be operational ahead of programme
- Library and Leisure Centre Renewal Dunstable
Rendering works in the pool area is complete. Work is progressing on electrical and ventilation work above both pools and on external and internal brickwork. Work has commenced on curtain walling and soffit works. The project is on track for opening in winter 2018.

20. Minor Projects

- Houghton Hall Park
Minor works to the visitor centre and play area have been completed. The visitor centre won the regional LABC award for best commercial project and will go forward to the LABC finals in November.
- Sundon
Work on final landscaping is progressing and tender for internal fencing is due to be awarded shortly and both elements are due for completion this financial year. Engagement with Parish Councils and Greensands Trust continue.

21. Rolling Programme Assets

- Work has been completed on roofing works at Ashton Square and 12 farms, upgrading fire doors at Watling house and Leighton Buzzard library and electrical works at Sandy Upper School.

22. Rolling Programme Highways

- Schemes completed on the highways includes 2 major schemes, 5 carriageway resurfacing, 16 footway resurfacing, 12 pre patching, 6 flooding and drainage, 1 bridge, 16 lighting columns replaced and 2 integrated schemes. The tree backlog scheme is progressing with requests for work on over 1,500 trees raised in 2018/19.

23. Rolling Programme Other

- Purchase of 637 bins of 3 different sizes, 30 dog waste bins and 60 street litter bins.
- Fencing work completed at Campton Wood.

Regeneration and Business Support

24. The Regeneration and Business Support annual gross expenditure budget approved by Council for 2018/19 is £2.553M, a net expenditure budget for the Council of £1.029M. Slippage from 2017/18 revises the gross expenditure budget to £15.954M and net £7.445M.
25. The June forecast position for 2018/19 is £1M over net budget and relates to the need to bring forward funding from 2019/20 for the M1/A6.
26. The tables below highlights the areas of spend:

Regeneration & Business Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	6,959	6,635	(324)	0	(324)
Other	8,995	8,978	(17)	0	(17)
Total	15,954	15,613	(341)	0	(341)
% of Budget			97.9%		

Regeneration & Business Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	2,833	3,833	1,000	(1,000)	0
Other	4,612	4,612	0	0	0
Total	7,445	8,445	1,000	(1,000)	0
% of Budget			113.4%		

27. **Strategic Infrastructure**

28. **East West Rail**

East West Rail will see the delivery of a train route from Oxford to Cambridge via Milton Keynes. The western section of the route will follow the Bletchley to Bedford line. In the context of the capital programme this project focuses solely on this element and the delivery of improved station facilities, namely a new carpark, at Ridgemont. The Council is one of a number of Local Authority stakeholders along the route with the project being delivered by the EWR Company and Network Rail.

Budget £0.527M Gross Expenditure

29. **Dunstable High Street / Regeneration**

Dunstable High Street Regeneration – the project will deliver physical appearance infrastructure only in order to make the High St more attractive for community use, examples being – replacement street lighting, gateway treatment including planting, on street parking and associated carriageway narrowing, pedestrian guardrail removal, provision for cyclists. This will be delivered in two phases with phase 1 being funded through £1.5M Highways England Grant, with work due to be carried out between August and November 2018. External funding will be secured for phase 2.

Budget £1.369M Gross Expenditure with External Funding £1.269M

30. **M1 - A6**

The scheme comprises the provision of a new 4.4km dual and 2-lane carriageway link road between the new M1 junction 11a in the west and the A6 in the east, to effectively form a northern bypass for Luton and open up land for the potential development of up to 4,000 dwellings, up to 20ha of employment land, community facilities and open spaces, and provision of a new sub-regional rail freight interchange incorporating around 40ha of associated employment land.

- The current estimated scheme cost is £67M.
- Department for Transport (DfT) have confirmed that this will be a retained scheme due to being above the £20M threshold.
- Central Bedfordshire Council (CBC) have been awarded £11M and £21.75M from Local Growth Fund 2 and Local Growth Fund 3 respectively. It should be noted that this element of funding must be spent by end March 2021, we currently have a programme to achieve this.
- The funding 'gap' is approximately £34.25m and is likely to be found from developer contributions – Rail Freight Interchange/Housing Development.
- The issue of an overage charge from Network Rail also needs to be concluded to assess the financial impact.

The Department for Transport has granted £1M upfront development funding from the £32.75M.

Budget £2.707M Gross Expenditure with External Funding £2.707M.

Forecast reduction in Expenditure £2.3M with External Funding £1.3M, need to bring forward £1M of the 2019/20 planned council contribution.

31. **Leighton Buzzard and Biggleswade Transport Interchange**

The scheme is to remodel the Leighton Buzzard Station forecourt to provide an enhanced bus-rail interchange. Discussions are to be held with Network Rail and West Midland Trains on the outline proposal.

The Biggleswade Station scheme is to deliver a bus interchange. The original Business Case will be reviewed in response to renewed interest from Network Rail.

The capital funding allocation falls a long way short of what would be needed to deliver the envisaged proposals. This includes the limited S106 contribution towards the scheme cost from east of Leighton Buzzard, given the expected increase in services visiting the station.

Budget £0.177M Gross Expenditure - Leighton Buzzard

Budget £0.262M Gross Expenditure – Biggleswade

32. **Other**

33. **Broadband**

OpenReach has, for the first time in 5 years, failed to meet its contractual quarterly target for the broadband project. Delivery targets are predicated on a service being available and ready for order. This quarter, OpenReach have failed to deliver 2,075 of the anticipated premises. Although around 660 of those premises are 'build complete' but were not finally commissioned and live in time for quarter-end. It must be noted that the Central Superfast Project has also been awaiting, for several months, a Change Impact Assessment from OpenReach in respect of 7 separate change requests. A number of these change requests have been raised with a view to descoping structures, *and therefore premises*, out of the contract, due to either duplication or alternative commercial investment.

The number of descoped premises is currently believed to be in the order of around 800 premises, final numbers are due to be confirmed mid-July. A remedial plan is also due to be supplied by 10th July, which will outline OpenReach's approach to recovering and delivering the shortfall from Quarter 1 as well as how they intend to see us through the last 6 months of the project and contract closure at the end of December 2018.

Take up of broadband services continues to be considered as best in class, at 56%. Having secured an additional £3.48M external funding from SEMELP and BDUK, the third procurement round was launched. The third contract was awarded to BT and signed on 25th May 2018. Discussions are ongoing to finalise the deployment plans. It is anticipated that these details will be finalised at the end of the Summer.

Budget £6.123M Gross Expenditure with External Funding £4.172M

34. **Market Towns Programme**

The Market Towns Programme is made up of two funding streams the Market Town Regeneration Fund (MTRF), which works directly with town Council's to delivery improvements to their town Centres and the High Street Improvement Scheme (HSIS), which provides 60% grant funding for improvement to shop fronts.

HSIS – 21 businesses are now currently involved in the HSIS with several that could not progress dropping out of the scheme. The tender appointed building contractors, BRAC, are working with these businesses and the CBC project team with phase 1 works (Dunstable and Leighton Buzzard) currently well underway. All works should be completed by November 2018.

The MTRF Board continues to meet quarterly to review progress.

Budget £2.669M Gross Expenditure with External Funding £0.194M

35. Flitwick Redevelopment

The Flitwick Interchange/ station redevelopment project is moving forward, with the Executive agreeing the mixed use regeneration of the site.

A report went to Executive in December 2017 with agreement for the next stages of delivering the scheme now in place. £1.15M will slip into 2018/19 when delivery commences.

Budget £1.653M Gross Expenditure with External Funding £0.150M

36. European Regional Development Fund

The Innovation Bridge programme is funded through The European Regional Development Fund which works directly with Council as project lead and three university partners, Bedfordshire, Anglia Ruskin and Suffolk, to award grant funding to Small and Medium sized enterprises (SMEs) to achieve business growth. The capital grant element of the programme acts as an enabler to Small and Medium Enterprises by providing support to purchase capital equipment.

Forecast spend for 2018/19 £0.076M fully funded by grant