

Appendix A – Detailed Directorate Commentary

Social Care Health and Housing

- The directorate forecast outturn is under gross budget by £8.4M and under net budget by £6.4M.
- The tables below highlight the areas of spend:

SCHH Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	901	901	0	0	0
Adult Social Care ICT Projects	190	100	(90)	90	0
Better Care Fund Capital Grant	992	992	0	0	0
Disabled Facilities Grants Scheme	2,212	2,000	(212)	0	(212)
Empty Homes	374	170	(204)	204	0
MANOP Care Home Reprovision	978	150	(828)	828	0
MANOP Non-HRA Extra Care Schemes	5,100	100	(5,000)	5,000	0
NHS Campus Closure	374	0	(374)	374	0
Old People's Homes	0	220	220	0	220
Renewal Assistance	400	400	0	0	0
Review of Accommodation/Day Support, "New Approaches to Outcome"	1,906	20	(1,886)	1,666	(220)
Total	13,427	5,053	(8,374)	8,162	(212)
% of Budget		37.6%			

SCHH Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	676	676	0	0	0
Adult Social Care ICT Projects	46	0	(46)	46	0
Better Care Fund Capital Grant	0	0	0	0	0
Disabled Facilities Grants Scheme	1,544	1,300	(244)	0	(244)
Empty Homes	354	100	(254)	254	0
MANOP Care Home Reprovision	978	150	(828)	828	0
MANOP Non-HRA Extra Care Schemes	5,100	100	(5,000)	5,000	0
NHS Campus Closure	0	0	0	0	0
Old People's Homes	0	0	0	0	0
Renewal Assistance	300	300	(0)	0	(0)
Review of Accommodation/Day Support, "New Approaches to Outcome"	0	0	0	0	0
Total	8,998	2,626	(6,372)	6,128	(244)
% of Budget		29.2%			

- MANOP Care Home Re-provision/ MANOP non HRA Extra Care Schemes. The current year forecast includes £0.150M relating mainly to the demolition of the buildings on the Hockcliffe Rd, Leighton Buzzard site.

Options including private sector provision or a Council provision are currently under review for the Steppingley Road, former Flitwick Leisure Centre site. A Re-development project for the site is just starting. This could provide an option to deliver a new extra care scheme, a residential care home and some social housing. This is currently shown in the 2019/20 Capital programme though the funding requirement is still uncertain. The proposed slippage of £5.8M would toward funding this is if approved.

4. **Review of Accommodation/Day Support**

The Review of Accommodation (including Day Centre provision, Linsell House and Digitisation) is linked to the Transformation Programme where potential (suitable) alternatives to the existing provision are being trialled with the use of alternative sites and/or use of Community Hubs to be assessed and reported to Executive before progressing to consultation and eventual implementation. No significant outcomes are expected in 2018/19.

5. **Disabled Facility Grants**

The grants provided to residents through the Disabled Facility Grant programme assist some of the poorer and most vulnerable members of the community. Without these grants in many cases the properties involved would be unsuitable for the needs of the occupiers who may then be unable to remain in their own homes. This also reduces pressure on health service resources and residential care, as without these improvements more residents would require emergency or longer term care solutions.

The table below provides details of adaptations for Q2 2018/19 compared to last year.

Type of adaptation	Q2 2017/18	Q2 2018/19
Level access shower/wet room	29	34
Straight stair lift	5	11
Curved stair lift	12	6
Toilet alterations	16	6
Access ramps	7	9
Dropped kerb and hard standing	0	2
Wheelchair/step lift	0	0
Through floor lift	3	1
Major extension	1	1
Kitchen alterations	2	0
Access alterations (doors etc)	14	19
Heating improvements	4	6
Garage conversions/minor additions	5	3
Safety repairs/improvements	2	3
Other	18	7
Total	118	108

Children's Services

6. The directorate forecast outturn is above gross budget by £2.3M, and on net budget (i.e. no cost to the Council).

7. The tables below highlight the areas of spend:

Children's Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Healthy Pupil Capital Grant	0	171	171	0	171
Children's Home and Assessment Centre	500	500	0	0	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	4,034	6,132	2,098	0	2,098
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	450	450	0	0	0
SEND 1&2	541	541	0	0	0
Temporary Accommodation	705	783	78	0	78
Total	6,430	8,777	2,347	0	2,347
% of Budget		136.5%			

Children's Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Healthy Pupil Capital Grant	0	0	0	0	0
Children's Home and Assessment Centre	500	500	0	0	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	0	0	0	0	0
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	0	0	0	0	0
SEND 1&2	1	1	0	0	0
Temporary Accommodation	705	705	0	0	0
Total	1,406	1,406	0	0	0
% of Budget		100.0%			

8. **New Schools Places**

This programme provides capital investment to deliver new school places required by population growth in areas of limited surplus capacity within our schools. The Council's School Organisation Plan is the evidence base that supports the commissioning of these new school places over a rolling five year period. The programme is funded by a combination of sources including DfE basic need grant, developer contributions, Council borrowings and capital receipts. The rolling five year programme is dynamic with perpetual changes in forecasts of income and expenditure across financial years including those arising from variances in S106 totals and trigger points and in the timing and therefore cost profile of many projects.

9. **Schools Access Initiative**

Central Bedfordshire Council provides capital funding to enable pupils with disabilities access to mainstream education. All Central Bedfordshire maintained schools (except for Voluntary Aided Schools and Academies who access funding through an alternative mechanism) can apply for funding on an application basis. In exceptional circumstances where an Education, Health and Care Plan has named an academy or Voluntary Aided school an application may be considered. Applications are assessed by a Panel, comprising of Council officers and representatives from Central Bedfordshire Special and Maintained Schools. Funding is awarded on a priority basis, as identified in the Council's Accessibility Strategy.

10 The budget allocation for 2018/19 is £0.200M and is forecast to be fully spent. Demand has been high again this year and £0.193M has been allocated to fund building works/adaptations and for the purchase of specialised equipment. The remaining £0.007M is being held for the Leighton Middle School project, which is approved in principle pending confirmed costs. Initial tender quotes were extremely high and it was necessary to go back out to the market.

11 **School Devolved Formula Capital**

The allocation to Schools is for use on capital condition / improvement works on their buildings in line with the priorities in their School Improvement Plan. The schools have three years to spend the grant. The budgeted gross expenditure for 2018/19 is £0.450M. The forecast outturn for 2018/19 is on budget, wholly funded by grants.

12 **Temporary Accommodation**

The primary purpose of the Council's temporary accommodation programme is to meet either short term needs at schools where there is a small, or temporary rise in numbers which cannot be physically accommodated through alternative means, but for which an alternative funding stream, e.g. S106 capital investment/Basic Need grant is unavailable and/or where this results in the need for organisational changes in structure to meet KS1 class size legislation.

The secondary purpose of the programme is to replace temporary accommodation, which is reaching the end of its design life, with permanent build to meet a permanent need for places.

The capital budget allocation for 2018/19 is £0.400M, plus slippage of £0.305M which is forecast to be fully utilised on the replacement of temporary accommodation which has reached the end of its design life with permanent build. Priority projects have been identified based on condition survey data and school site visits.

Funding of £0.251M has been allocated to the installation of a temporary unit on the Ivel Valley secondary site. The temporary accommodation budget will forward fund the total cost and be reimbursed £0.150M from the SEND capital receipt. Funding of £0.366M has been allocated to the construction of 2 classrooms at Maple Tree Lower. A £0.010M S106 contribution has also been secured for this project. £0.210M of revenue funded feasibility costs has been capitalised for the Ivel Valley and Maple Tree projects.

£0.200M has been allocated to fund temporary accommodation at Etonbury Academy to accommodate the 2019 Pix Brook intake, ahead of the new Pix Brook Free School provision to be completed in September 2020. It is intended to capitalise the revenue funded feasibility costs. Cost of the temporary provision is estimated at £2.00M with £1.45M being funded by the DfE and the remainder being funded by S106. The project will span two years with £0.068M of S106 secured in 2018/19 and further S106 funding available in 2019/20.

Planning renewal fees due for the retention of temporary units at Caddington Village School, Chalton Lower, Dunton Lower, Maulden Lower and Robert Peel Lower, totalling £0.004M will also be funded from this budget. £0.111M remains to be allocated

Community Services

- 13 The directorate outturn is below budget by £28.6M (gross) and below budget by £20.0M (net).
- 14 The table below highlights the areas of spend:

Community Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	65,812	40,788	(25,024)	25,146	122
Minor projects	15,047	11,358	(3,689)	4,162	473
Rolling programme - Assets	5,367	5,367	0	0	0
Rolling programme - IT	1,475	1,475	0	0	0
Rolling programme - Highways	15,596	15,696	100	0	100
Rolling programme - Other	680	723	43	0	43
School Assets	1,351	1,351	0	0	0
Total	105,328	76,758	(28,570)	29,308	738
% of Budget		72.9%			

Community Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	45,603	28,572	(17,031)	17,013	(18)
Minor projects	11,785	8,853	(2,932)	3,043	111
Rolling programme - Assets	3,367	3,367	0	0	0
Rolling programme - IT	1,475	1,475	0	0	0
Rolling programme - Highways	8,670	8,670	0	0	0
Rolling programme - Other	665	665	0	0	0
School Assets	0	0	0	0	0
Total	71,565	51,602	(19,963)	20,056	93
% of Budget		72.1%			

15 Major Projects

This programme provides capital investment to a number of major schemes delivering benefits to the community. The overall net budget is £45.6M, forecast spend of £28.57M. There are forecast underspends of £0.240M, overspends of £0.210M and slippage of £17.01M which are detailed below:-

Underspends :-

- Section 106 funding £0.140M has been received for the Ivel Medical Centre which was not in the budget. (funding £0.140M)
- Stratton Street Railway Bridge final account adjustment £0.120M

Overspend:-

- There is a forecast overspend of £0.200M for completion of the Highways depot south - this is for completion of work to Thorn Road and corrals and signage to the bridleway which are part of the planning conditions

Slippage:-

- The Health Care Hub is to provide integrated health and care services. The project is at the feasibility stage which will continue until March 2019. The current forecast is £0.200M and the remaining £3.000M slippage will be added to the new budget for 2019/20 for the construction.
- Stratton 5a is to construct a unit for rental to increase revenue income. Feasibility has been completed and work is underway to gain planning approval with construction due to start in early part of 2019. The current forecast is £2.000M and the remaining £2.800M of the £4.800M budget will be spent in 2019/20 to complete the build.
- The construction of a new crematorium. The feasibility is complete and work is underway to gain planning approval which includes design work with total costs of £0.300M in 2018/19. The remaining £2.600M will be spent in 2019/20, along with the 2019/20 budget for build costs.
- There is a budget for Westbury Units of £0.800M. This has been slipped to next year with a report will going to the Executive in December 2018 setting out the options of whether the units should be sold or repaired.
- The major scheme of widening of the A421-M1 at junction 13. preliminary works and planning have commenced and £7.000M is forecast to be spent in 2018/19, all of which is externally funded. The remaining £8.000M gross expenditure budget will be spent in 2019/20 in accordance with project plan. Land deals are being concluded to facilitate the carriageway widening and utility diversion works are being planned. Final discussions taking with preferred contactor.

There is also slippage of £7.600M for the Waste Fleet where the purchase of vehicles has been delayed due to contract start date having been deferred.

Schemes

Crematorium

Work is progressing with planning application process.

Depot north

Phase 1 of the project, the road, is nearing completion. Work on the site is progressing well and it is hoped to be operational ahead of programme

Library and Leisure Centre Renewal Dunstable

Rendering works in the pool area is complete. Work is progressing on electrical and ventilation work above both pools and on external and internal brickwork. Work has commenced on curtain walling and soffit works. The project is on track for opening in winter 2018.

16 Minor projects

This programme provides capital investment for a number of minor schemes including the A5 residual works, Footway Improvements, Schools Compliance works, Enhancement and Preparation for Disposal, Carparks and Highways Surface Dressing programme. The overall net budget is £11.800M, forecast spend £8.850M.

There are forecast overspends of £0.110M and slippage of £3.040M as detailed below.

Overspend:-

- Tree backlog £0.050M
- Fleet Replacement £0.060M

Slippage:-

- Schools Compliance where feasibility studies have been commissioned and some works will slip into next year £0.500M.
- Energy Efficiency project has been slipped due to lack of resources £0.050M.
- The carpark project is in the feasibility stage and the delivery stage has been slipped to next year £1.100M.
- Slippage from the National Productivity Investment budget for the redesign of the Clophill roundabout £0.700M which is grant funded Sundon Landfill slipped £0.050M.
- Slippage due to lack of resources for works at Tiddenfoot Leisure Centre £0.200M.
- Slippage for the CCTV programme £0.700M.
- Slippage for the Priory House Accommodation plan where the costs for the furniture has been slipped £0.350M.

Schemes

Houghton Hall Park

Minor works to the visitor centre and play area have been completed. The visitor centre won the regional Local Authority Building Control (LABC) award for best commercial project and will go forward to the LABC finals in November.

Sundon

Work on final landscaping is progressing and the contract for internal fencing is due to be awarded shortly and both elements are due for completion this financial year. Engagement with Parish Councils and Greensands Trust continue.

17 Rolling Programme

There are ongoing annual programmes that deliver benefits in assets, IT and highways. The forecast is as per the overall net budget of £14.200M.

Regeneration and Business Support

- 18 The Regeneration and Business Support annual gross expenditure budget approved by Council for 2018/19 is £2.553M, a net expenditure budget for the Council of £1.029M. Slippage from 2017/18 revises the gross expenditure budget to £15.954M and net £7.445M.
- 19 The September forecast position for 2018/19 is £4.905M below gross budget and £2.126M below net budget and relates mainly to the need to bring forward funding from 2019/20 for the M1/A6.
- 20 The tables below highlights the areas of spend:

Regeneration & Business Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	6,959	4,445	(2,514)	2,590	76
Other	8,809	6,418	(2,391)	2,391	0
Total	15,768	10,863	(4,905)	4,981	76
% of Budget		68.9%			

Regeneration & Business Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	2,833	1,912	(921)	1,921	1,000
Other	4,426	3,221	(1,205)	1,164	(41)
Total	7,259	5,133	(2,126)	3,085	959
% of Budget		70.7%			

Strategic Infrastructure

21 East West Rail

- 22 East West Rail will see the delivery of a train route from Oxford to Cambridge via Milton Keynes. The western section of the route will follow the Bletchley to Bedford line. In the context of the capital programme this project focuses solely on this element and the delivery of improved station facilities, namely a new carpark, at Ridgmont. The Council is one of a number of Local Authority stakeholders along the route with the project being delivered by the EWR Company and Network Rail.

Gross Expenditure Budget £0.527M
 Gross Expenditure 18/19 Forecast £0.400M

23 Dunstable High Street / Regeneration

Dunstable High Street Regeneration – Phase I of this project will deliver improvements to the public realm in West Street, Church Street, High Street North/South and Middle Row, helping attract greater community use and increased footfall. Works are scheduled over the period Sep-Nov 2018 and include replacement street lighting, gateway treatments, on street parking provision and associated carriageway narrowing, pedestrian guardrail removal, provision for cyclists.

This phase is funded through a £1.500M Highways England contribution from their 'designated funds'. It is planned to secure the funding for phase 2 through the same source.

Budget £1.369M Gross Expenditure with External Funding £1.269M
Gross Forecast £1.0M, Ext Funding Forecast £1.0M, so net nil.

24 **M1 - A6**

The scheme comprises the provision of a new 4.4km dual and 2-lane carriageway link road between the new M1 junction 11a in the west and the A6 in the east, to effectively form a northern bypass for Luton and open up land for the potential development of up to 4,000 dwellings, up to 20ha of employment land, community facilities and open spaces, and provision of a new sub-regional rail freight interchange incorporating around 40ha of associated employment land.

- The current estimated scheme cost is £67M.
- Department for Transport (DfT) have confirmed that this will be a retained scheme due to being above the £20M threshold.
- Central Bedfordshire Council (CBC) have been awarded £11M and £21.750M from Local Growth Fund 2 and Local Growth Fund 3 respectively. It should be noted that this element of funding must be spent by end March 2021, we currently have a programme to achieve this.
- The funding 'gap' is approximately £34.250m and is likely to be found from developer contributions – Rail Freight Interchange/Housing Development.

DfT has granted £1.000M upfront development funding from the £32.750M.

Budget £2.707M Gross Expenditure with External Funding £2.707M.

Forecast 2018/19 Expenditure £2.300M with External Funding £1.300M, need to bring forward £1.000M of the 2019/20 planned council contribution. Overall external funding is £2.7M with a shortfall of £1.000M in 2018/19. The Council will therefore forward fund that and recoup in 2019/20.

25 **Leighton Buzzard and Biggleswade Transport Interchange**

The scheme is to remodel the Leighton Buzzard Station forecourt to provide an enhanced bus-rail interchange. Discussions are to be held with Network Rail and West Midland Trains on the outline proposal. The Biggleswade Station scheme is to deliver a bus interchange. The original Business Case will be reviewed in response to renewed interest from Network Rail.

The capital funding allocation falls a long way short of what would be needed to deliver the envisaged proposals. This includes the limited S106 contribution towards the scheme cost from east of Leighton Buzzard, given the expected increase in services visiting the station.

Budget £0.177M Gross Expenditure - Leighton Buzzard
Forecast spend is nil
Budget £0.262M Gross Expenditure - Biggleswade
Forecast is on budget

26 Other

Broadband

In Quarter 1, OpenReach failed to meet its contractual quarterly target for the broadband project. Delivery targets are predicated on a service being available and ready for order. Last quarter, OpenReach delivered services to only 1,387 premises which was 475 short of the contractual quarterly target, significantly less than the wider delivery plan and failed to offset the shortfall seen from the previous quarter.

It must be noted that the Central Superfast Project has also been awaiting, for several months, a Change Impact Assessment from OpenReach in respect of 7 separate change requests. A number of these change requests have been raised with a view to descoping structures, and therefore premises, out of the contract, due to either duplication or alternative commercial investment, which should ultimately improve the delivery position.

A remedial plan was also due to be supplied by 10th July, which would outline OpenReach's approach to recovering and delivering the shortfall from Quarter 1 as well as how they intend to see us through the last 6 months of the project and contract closure at the end of December.

The document was received in an unacceptable format. OpenReach now outline a required extension of 2 quarters to the contract end date (June 2019), but failed to provide any substantial detail or plans to support this. Discussions are ongoing, it is anticipated that a full delivery plan will be received by mid-October once all the structures are out of planning.

Take up of broadband services continues to be considered as best in class, at 56%. Having secured an additional £3.480M external funding from SEMELP and BDUK, the third procurement round was launched. The third contract was awarded to BT and signed on 25th May 2018. Discussions are ongoing to finalise the deployment plans. It is anticipated that these details will be finalised at the end of the Summer.

Budget £6.123M Gross Expenditure with External Funding £4.172M
Gross Exp 2018/19 Forecast £3.749M, Ext funding forecast £2.962M

Market Towns Programme

- 27 The Market Towns Programme is made up of two funding streams. The Market Town Regeneration Fund (MTRF), which works directly with town Council's to deliver improvements to their town Centres and the High Street Improvement Scheme (HSIS), which provides 60% grant funding for improvement to shop fronts.

MTRF – A total of 7 bids from Ampthill, Dunstable, Flitwick, Leighton-Linslade, Sandy and Shefford Town Councils are progressing well in the MTRF programme. All the Town Councils are moving swiftly towards delivering their final outputs by the end of 2018, with the Ringway Jacobs public realm themed works having begun in Ampthill, Sandy and Shefford in Q1 of 2018/19.

HSIS – 23 businesses are now currently involved in the HSIS with several that could not progress dropping out of the scheme. The appointed building contractors, BRAC, are working with these businesses and the CBC project team with phase 1 works (Dunstable and Leighton Buzzard) nearing completion and Phase 2 underway (Shefford, Ampthill, Potton, Sandy & Biggleswade). All works should be completed by November 2018.

The MTRF Board continues to meet quarterly to review progress.

Budget £2.669M Gross Expenditure with External Funding £0.194M
Gross spend forecast £1.000M, Ext funding £1.000M (no cost to the Council).

28 Flitwick Redevelopment

The Flitwick Interchange/ station redevelopment project is moving forward, with the Executive agreeing the mixed use regeneration of the site.

Following members briefing in September 2018 the project is being split in two Flitwick Town Centre redevelopment (transport interchange) and Flitwick Town Centre redevelopment (wider site) projects. Work to complete full costings and delivery schedule for the transport interchange is underway. At the end of September 2018, Homes England advised of potential external funding available subject to negotiations that have yet to commence. A review of options to deliver the wider site projects is underway. This is scheduled for completion end Nov 2018. It is proposed to slip £1.150M into 2018/19.

Budget £1.653M Gross Expenditure with External Funding £0.150M.

29 European Regional Development Fund

The Innovation Bridge programme is funded through The European Regional Development Fund which works directly with Council as project lead and three university partners, Bedfordshire, Anglia Ruskin and Suffolk, to award grant funding to Small and Medium sized enterprises (SMEs) to achieve business growth. The capital grant element of the programme acts as an enabler to SMEs by providing support to purchase capital equipment. Forecast spend for 2018/19 £0.076M fully funded by grant.